

IN THE UNITED STATES DISTRICT COURT  
FOR THE SOUTHERN DISTRICT OF WEST VIRGINIA  
AT BLUEFIELD

**ENTERED**

STATE OF WEST VIRGINIA ex rel.  
DARRELL V. MCGRAW, JR.,  
ATTORNEY GENERAL,

Plaintiff,

v.

CIVIL ACTION NO. 1:01-0557

PURDUE PHARMA L.P., et al.,

Defendants.

MEMORANDUM OPINION AND ORDER

Before the court is plaintiff's motion to remand. For the reasons more fully set forth below, that motion is GRANTED.

I. Background

This case was originally filed in the Circuit Court of McDowell County, West Virginia, and was removed to this court by defendants on the basis of federal question jurisdiction. Plaintiff's complaint alleges that OxyContin® is an addictive and dangerous drug which defendants aggressively promoted and marketed to physicians, pharmacists, and patients, all the while misrepresenting the appropriate uses of the drug and failing to adequately disclose and discuss the safety issues and possible adverse effects. Plaintiff alleges that inappropriate prescriptions of the drug have led to a soaring increase in the use of OxyContin in West Virginia, costing the State and its agencies, citizens and consumers large amounts of money. Plaintiff seeks relief under the West Virginia Consumer Credit

MAR 14 2002

SAMUEL L. KAY, CLERK

U.S. DISTRICT COURT  
SOUTHERN DISTRICT OF WEST VIRGINIA

Protection Act, W. Va. Code §§ 46A-6-101, et seq., and also sues under theories of public nuisance, unjust enrichment, indemnity, negligence, medical monitoring, and antitrust.

On June 21, 2001, defendants, who include Purdue Pharma L.P., Purdue Pharma Inc., Purdue Frederick Company ("Purdue defendants"), Abbott Laboratories, and Abbott Laboratories, Inc. ("Abbott defendants"), removed this case from the Circuit Court of McDowell County, West Virginia, contending that plaintiff had raised a federal question, thus providing this court with jurisdiction over this action pursuant to 28 U.S.C. § 1331. Purdue and Abbott manufacture and sell OxyContin. Defendants assert that every aspect of the manufacture, promotion, and distribution of OxyContin is subject to comprehensive federal regulation. Defendants argue that the drug is regulated under both the Controlled Substances Act, 21 U.S.C. §§ 801, et seq., and the Food, Drug and Cosmetic Act ("FDCA"), 21 U.S.C. §§ 321, et seq., as well as certain regulations under both statutes. They urge that plaintiff's claims seek to challenge this federal regulatory scheme, through the relief sought and by requiring interpretation of the federal regulations.

## II. Analysis

### A. Removal Jurisdiction

The court begins by noting that the burden of establishing the propriety of removal is upon defendants in this case, the

parties seeking removal. See Mulcahey v. Columbia Organic Chemical Co., Inc., 29 F.3d 148, 151 (4th Cir. 1994). Further, doubts about the propriety of removal are to be resolved in favor of retained state court jurisdiction. See Able v. Upjohn Co., Inc., 829 F.2d 1330, 1332 (4th Cir. 1987).

A defendant may remove any civil action, brought in a state court, "of which the district courts of the United States have original jurisdiction." 28 U.S.C. § 1441(a). Federal courts "have original jurisdiction of all civil actions arising under the Constitution, laws, or treaties of the United States." 28 U.S.C. § 1331. A case arises under federal law if federal law creates the cause of action. See Franchise Tax Bd. v. Constr. Laborers Vacation Trust, 463 U.S. 1, 8-9 (1983).

As this court has previously noted, "[i]t is a familiar proposition that a plaintiff is 'master of his own action' and, as such, is free to choose the legal theory upon which his case will proceed." Bailey v. Norfolk & Western Railway Co., 842 F. Supp. 218, 220 (S.D.W. Va. 1994) (citing The Fair v. Kohler Dye & Specialty Co., 228 U.S. 22, 25 (1913)). Therefore, for purposes of determining the existence of federal subject matter jurisdiction and whether removal is appropriate, the complaint and its allegations are typically the controlling factors. See id.; see also Louisville & Nashville R.R. v. Mottley, 211 U.S. 149 (1908) (explaining the contours of the well-pleaded complaint rule). Federal courts have removal jurisdiction only when "a

right or immunity created by the Constitution or laws of the United States [is] an element, and an essential one, of the plaintiff's cause of action." Gully v. First Nat'l Bank, 299 U.S. 109, 112 (1936). Removal is not proper if based on a defense or an anticipated defense which is federal in nature, even if both parties admit that the federal defense is the only real question in the case. See Caterpillar Inc. v. Williams, 482 U.S. 386, 393 (1987).

The well-pleaded complaint rule, however, is not without exceptions. The artful pleading doctrine, one corollary to the well-pleaded complaint rule, prevents a plaintiff from frustrating a defendant's right of removal by carefully pleading his claims without any reference to federal law. See 14B Charles A. Wright, et al., Federal Practice and Procedure § 3722 (3d ed. 1999). If a plaintiff has artfully pled claims, a court may uphold removal even though no federal claims appear on the face of the complaint. Two main types of artful pleading involve state claims that are completely preempted by federal law or that necessarily involve a substantial question of federal law. See id. Defendants argue that plaintiff's claims involve both types of artful pleading. The court will consider these in conjunction with defendants' assertions.

#### B. Preemption

There are different types of federal preemption of state law relevant to the analysis in the instant case, but only one of which provides removal jurisdiction. Field preemption occurs

when Congress impliedly preempts state law by occupying an entire field of regulation. See McCallister v. Purdue Pharma L.P., 2001 WL 1141329 \*2-3 (S.D.W. Va. September 27, 2001) (Haden, C.J.). When federal law preempts state law to the extent that it actually conflicts with federal law so that either compliance with both is impossible or state law stands as an impediment to a federal purpose, it is called conflict preemption. See id. (citing Abbot v. American Cyanamid Co., 844 F.2d 1108, 1111 (4<sup>th</sup> Cir. 1988)). Field preemption and conflict preemption are defenses to state law claims, and as such, they do not appear on the face of a well-pleaded complaint, and do not authorize removal to federal court. See id.

Under the complete preemption doctrine, when the class of claims submitted by the plaintiff is necessarily federal--even if the federal issue is raised as a defense and does not appear on the face of plaintiff's well-pleaded complaint-- removal is always permitted. See Lyons v. Alaska Teamsters Employer Service Corp., 188 F.3d 1170, 1172 (9th Cir. 1999). If "a federal cause of action completely preempts a state cause of action any complaint that comes within the scope of the federal cause of action necessarily 'arises under' federal law." Franchise Tax Bd., 463 U.S. at 24. The United States Court of Appeals for the Fourth Circuit has stated that "[i]n deciding whether the preemptive force of [an] Act is so extraordinary that a state-law claim . . . becomes federal in nature, the focus of our inquiry

must be congressional intent." Rosciszewski v. Arete Assocs., Inc., 1 F.3d 225, 231 (4<sup>th</sup> Cir. 1993). Other circuits, such as the Third, have established tests for complete preemption. That Circuit has stated that complete preemption only exists if: (1) "the statute relied upon by the defendant as preemptive contains civil enforcement provisions within the scope of which the plaintiff's state claim falls" and (2) there is "a clear indication of a Congressional intention to permit removal despite the plaintiff's exclusive reliance on state law." Railway Labor Executives Ass'n v. Pittsburgh & Lake Erie R.R. Co., 858 F.2d 936, 942 (3d Cir. 1988).

### 1. Discussion

Although plaintiff's complaint raises only state law claims, defendants raise several arguments in favor of federal question jurisdiction. Defendants first argue that plaintiff's complaint seeks injunctive and/or equitable relief that would require changes to the federally-approved and closely monitored labeling and warnings accompanying OxyContin. Defendants argue that such claims can be asserted only under federal law by seeking review of the FDA and/or DEA's decisions. Defendants assert that any change to the literature, labeling or other information distributed requires approval of the FDA.

Part of the relief sought in the instant case includes the creation of a court-administered fund, financed by defendants,

which would, among other things, "notify individuals who use or used OxyContin of the potential harm from [the drug]."  
Complaint, ¶¶ 54(H)(1), 81(G)(1), 86(A). The State also seeks injunctive relief "to stop defendants' promotion and marketing of OxyContin for inappropriate uses in West Virginia." Id. at ¶¶ 54(D), 62(D), 70(D), 76(D), 81(E). Plaintiff asserts that both forms of relief seek only to strengthen adherence to the current FDA-approved labeling of OxyContin, not to change such labeling. Plaintiff notes that it is not asking for a change in the labeling or for an injunction requiring new warnings or labeling. Plaintiff further disputes defendants' contention that the relief requested actually constitutes "labeling" under the FDCA, and argues that even if it does, this type of "promotional labeling" does not require FDA approval. See Plaintiff's Reply Brief, pp. 4-9, citing 21 C.F.R. §§ 314.70(c); 314.81(b)(3)(i).

The court feels that there has been some mischaracterization of plaintiff's claims. The claims in the instant case appear to be similar to those raised in another case recently decided by this court, McCallister v. Purdue Pharma L.P., 2001 WL 1141329 (S.D.W. Va. September 27, 2001) (Haden, C.J.). When defendants in that case made a similar argument regarding the requested injunctive relief, the court noted that the case centered not on inaccurate labeling of the product, but rather on the over-promotion and aggressive marketing strategies of defendants. See

McCallister at \*3-4. In the instant case, the court feels that the following portion of plaintiff's complaint sets forth the gravamen of this action:

The enormous sales volume of OxyContin was due primarily to Defendants' aggressive marketing strategy to physicians, pharmacists and patients. That strategy, however, which relied heavily on highly coercive tactics, misrepresented the appropriate uses of OxyContin and failed to adequately disclose and discuss the safety issues and possible adverse effects of OxyContin use.

Complaint, ¶ 23.

The court feels that this portion of the complaint exhibits that plaintiff's claims are not exactly as defendants assert. Regardless, and even assuming that a state court could not order the relief sought by plaintiff without the approval of the FDA, removal does not necessarily follow. If the relief requested would require approval of the FDA, defendants would have merely established that the FDCA may provide a defense to plaintiff's state law claims or remedies. See Dawson v. Ciba-Geigy Corp., U.S.A., 145 F. Supp. 2d 565, 570 (D.N.J. 2001). As previously noted, "removal is not proper if based on a defense or an anticipated defense which is federal in nature, even if both parties admit that the federal defense is the only real question in the case." Id. (citing Caterpillar Inc. v. Williams, 482 U.S. 386, 393 (1987)). Accordingly, defendants' arguments on this point do not support removal.

Similarly, defendants' other arguments, especially those of the Abbott defendants, asserting that there is federal jurisdiction because all aspects of OxyContin manufacture and distribution are federally controlled, and that plaintiff's relief, if granted, would usurp the government's responsibility, likewise do not support removal. It appears that this argument asserts field preemption, meaning that the government has so entirely occupied the field of OxyContin regulation that any claim concerning that regulation is necessarily federal. See McCallister, 2001 WL 1141329, at \*4. However, this argument, even if correct, exhibits only defensive preemption, not complete preemption necessary for removal jurisdiction. See id.

Defendants also argue that the relief sought by plaintiff (which defendants characterize as injunctive relief requiring the modification of labeling for OxyContin) can only be achieved through an action under Section 10 of the Administrative Procedure Act ("APA") for judicial review of the FDA order regarding the approval of OxyContin labeling, see 5 U.S.C. §§ 702, 706, or by filing a "citizen's petition" with the FDA pursuant to 21 C.F.R. § 10.30, seeking a change in OxyContin's labeling. The court has previously addressed concerns that plaintiff's claims and requests for relief may not be exactly as defendants characterize them. In addressing defendants' arguments on the APA and the citizen's petition, the court notes

its approval and agreement with the decision of the Northern District of Alabama in Brenizer v. Purdue Pharma, L.P., et al., Civil Action No. CV-01-N-2334-W (slip op. December 21, 2001) (Nelson, J.), a copy of which has been placed on the left side of the file in the instant case for reference. In Brenizer, the court dealt with many of the same arguments presented in the instant case, and the court notes that the complaint in that case contains almost identical factual allegations as the complaint in the instant case.

The support for defendants' argument that plaintiff must proceed under the APA or through a citizen's petition to the FDA is found in Kaucky v. Southwest Airlines Co., 109 F.3d 349 (7<sup>th</sup> Cir. 1997), where Judge Posner stated that "[w]hen federal law creates an exclusive remedy for some wrong, displacing any remedy that the states may have created for it, a suit to redress that wrong necessarily arises under federal law." Id. at 351. In Kaucky, the plaintiff brought a claim in state court to recover federal taxes from Southwest Airlines that he was allegedly wrongfully required to pay as part of the ticket price. See id. at 350. Although the claim proceeded and sought recovery under state law, the court held that plaintiff was seeking to recover federal taxes paid, a recovery provided for exclusively under federal law. See id. at 353. As noted by the Brenizer court,

the application of this statement in the context of the instant case is unclear. See Brenizer slip op. at 12.

The court has already noted that the instant case appears to center on allegations of negligence, misrepresentation and the allegations that defendants aggressively over-promoted and marketed OxyContin. The suit does not allege fault with any action of the FDA, as would invoke the application of the APA. See Brenizer, slip op. at 13; Sciolino v. Marine Midland Bank-Western, 463 F. Supp. 128, 130 (W.D.N.Y. 1979) ("The claim of jurisdiction under 5 U.S.C. § 702 can be dismissed out of hand. Such section applies only to a governmental agency's action and the jurisdiction of district courts to review such action. Nothing in the federal complaint speaks of agency action and no review of any such action is sought."). Further, the availability of a remedy under the APA does not vindicate the same interests as plaintiff seeks to vindicate here. See Dawson, 145 F. Supp. 2d at 572. In Dawson, plaintiffs brought a class action lawsuit in state court on behalf of users of Ritalin, against the manufacturer and others, alleging fraud, misrepresentation, negligence, breach of warranties, and violation of the New Jersey Consumer Fraud Act in the marketing of the drug. See id. at 567. The case was removed to federal court based on arguments similar to those defendants raise in the instant case. See id. The defendants in Dawson argued that the

plaintiffs in that case could avail themselves of a remedy under the APA. See id. at 572. The district court found that plaintiffs were not faulting the FDA for any alleged wrongs in that case, but instead claimed that the defendant drug companies deceived consumers and purchasers of Ritalin about its negative and positive implications. See id. Thus, the court determined that a suit against the FDA would not vindicate the same interests plaintiffs sought to vindicate, and found no complete preemption. See Dawson, 145 F. Supp. 2d at 572. This court finds that the same analysis would apply to the instant case, where plaintiff asserts no fault as to the FDA.

Further, the court notes that plaintiff does not request that the Commissioner of the FDA take any particular action, invoking the citizen petition provisions of 21 C.F.R. § 10.30. See Brenizer, slip op. at 13. Plaintiff notes that although the citizen petition process might provide the State with a means of requesting that the FDA require a new warning in the FDA-approved labeling for OxyContin, defendants have cited to no provision in the FDCA or its regulations which would permit the FDA to require the drug companies to finance the distribution of the notification requested by plaintiff here.

2. Complete Preemption Under the FDCA or Controlled Substances Act

Defendants also argue that plaintiff's claim for equitable relief is completely preempted by the federal regulatory framework establishing the FDA's exclusive control over the labeling of prescription drugs. Either the FDCA or the Controlled Substance Act "completely preempts plaintiff's state claims only if it provides a private cause of action, which Congress intended to vindicate the same interest [plaintiff] seek[s] to vindicate in [this] state action." McCallister v. Purdue Pharma L.P., 2001 WL 1141329, \*5 (S.D.W. Va. Sept. 27, 2001) (Haden, C.J.).<sup>1</sup>

It is well-established that the FDCA does not allow for or create a private right of action for its enforcement. See id.; Merrell Dow Pharmaceuticals, Inc. v. Thompson, 478 U.S. 804, 814 (1986); In re Orthopedic Bone Screw Products Liability Litigation, 193 F.3d 781, 788 (3d Cir. 1999); Mylan Labs., Inc. v. Matkari, 7 F.3d 1130, 1139 (4<sup>th</sup> Cir. 1993). Defendants attempt to argue that the availability of a remedy under the APA completely preempts a claim for equitable relief like that sought by plaintiff, although recognizing the Dawson decision to the contrary. See Dawson v. Ciba-Geigy Corp., USA, 145 F. Supp. 2d 565, 572 (D.N.J. 2001). Defendants attempt to find fault with

---

<sup>1</sup> See discussion supra p. 5-6.

the court's reasoning in Dawson; however, this court has previously addressed the Dawson court's holding and analogized it to the instant case. See discussion supra p. 11. Further, to the extent that defendants attempt to rely on Bernhardt v. Pfizer, Inc., 2000 WL 1738645 (S.D.N.Y. 2000), the court notes that the opinion in that case dealt not with complete preemption, but with the doctrine of primary jurisdiction, a separate issue. See Brenizer, slip op. at 17.<sup>2</sup> Because there is no private right of action under the FDCA, the court finds no complete preemption of plaintiff's claims. To the extent that defendants argue that there is complete preemption under the Controlled Substances Act, the court notes the decision in McCallister, finding that a careful review of this Act "establishes no Congressional intent to create a private, civil right of action nor to permit removal." McCallister, 2001 WL 1141329, \*5, and n.16. Accordingly, none of plaintiff's claims are completely preempted by federal law so as to create federal jurisdiction and permit removal.

### C. Substantial Question of Federal Law

Defendants also argue that plaintiff's claims raise a substantial question of law under both the FDCA and the Controlled Substances Act. This is essentially the same argument raised by the defendants in the McCallister case. See

---

<sup>2</sup> See discussion of primary jurisdiction infra p. 16-18 .

McCallister, 2001 WL 1141329 at \*5-6. This argument involves the second type of artful pleading, which is also another exception to the well-pleaded complaint rule. The argument is based upon the principle that federal question jurisdiction may exist if the plaintiff's claims raise a substantial issue of federal law, even if the plaintiff does not refer to federal law on the face of the complaint.

In Franchise Tax Board, the Supreme Court stated that federal question jurisdiction may be appropriate when "it appears that some substantial, disputed question of federal law is a necessary element of one of the well-pleaded state claims."

Franchise Tax Bd., 463 U.S. at 13. However, in Merrell Dow, the Court noted that the "actual holding in Franchise Tax Board demonstrates that this statement must be read with caution[.]" Merrell Dow, 478 U.S. at 809. As the Merrell Court noted, "the central issue presented in [Franchise] turned on the meaning of [ERISA], but we nevertheless concluded that federal jurisdiction was lacking." Id. The Court further explained:

Given the significance of the assumed congressional determination to preclude federal private remedies, the presence of the federal issue as an element of the state tort is not the kind of adjudication for which jurisdiction would serve congressional purposes and the federal system . . . . We simply conclude that the congressional determination that there should be no federal remedy for the violation of this federal statute is tantamount to a congressional conclusion that the presence of a claimed violation of the statute as an element of a state cause of action is

insufficiently "substantial" to confer federal-question jurisdiction.

Merrell Dow, 478 U.S. at 814. Thus, as this court determined in McCallister v. Purdue Pharma L.P., "interpretive issues under the FDCA and the Controlled Substances Act are insufficient to provide removal jurisdiction, in the absence of a congressionally-mandated private cause of action." McCallister, 2001 WL 1141329, \*5-6, and n.17 (S.D.W. Va. Sept. 27, 2001) (Haden, C.J.). This court has determined that there is no private cause of action under either of these Acts; thus, defendants' arguments cannot stand.

D. Primary Jurisdiction

The Abbott defendants argue that the issue of whether the primary jurisdiction principle applies in the instant case provides a federal question sufficient to support federal jurisdiction. The primary jurisdiction doctrine was discussed in Nader v. Allegheny Airlines, Inc., 426 U.S. 290 (1976), where the Supreme Court stated that the doctrine is designed to "'promot[e] proper relationships between the courts and administrative agencies charged with particular regulatory duties.'" Nader, 426 U.S. at 303 (quoting United States v. Western Pacific R. Co., 352 U.S. 59, 63 (1956)). Where a case presents "technical questions of fact uniquely within the expertise and experience of an agency," a court may refer the issue to an appropriate agency. Id. at 304. If a court finds

that an administrative agency has primary jurisdiction over a claim, the court stays the matter and directs the plaintiff to file a complaint with the agency. See Reiter v. Cooper, 507 U.S. 258, 268-69 (1993).

These defendants argue that this principle is "particularly apt where the pending lawsuit seeks to challenge as inadequate or misleading drug labeling set by the FDA after an extensive regulatory process." Abbott Defendants' Memorandum of Law in Opposition to Plaintiff's Motion to Remand, p. 12. The court notes that this is not at all what plaintiff's lawsuit seeks to challenge. As noted previously, this lawsuit does not find fault with any action of the FDA, including the labeling of OxyContin, but rather challenges the defendants' marketing and promotion strategies with regard to information about OxyContin. The complaint does not allege that the labeling of the product was inaccurate.

Defendants rely primarily upon Bernhardt v. Pfizer, Inc., 2000 WL 1738645, \*2-3 (S.D.N.Y. Nov. 22, 2000), in which the court held that the FDA had primary jurisdiction over the question of whether the findings of a particular scientific study warranted the dissemination of new warnings about the effectiveness of Cardura (a prescription drug), different from the warnings previously approved by the FDA. As plaintiff notes, because the determination in Bernhardt required analysis of

scientific and medical information, the court found it appropriate to refer that determination to the FDA. Id. at \*2.

In the instant case, plaintiff does not seek a change in the FDA-approved labeling for OxyContin, but seeks to have this information distributed to users of the drug through a court-administered fund. There will be no need in the instant case for sifting through scientific evidence or making difficult scientific or medical determinations. Unlike Bernhardt, the judgment of a technically expert body is not likely to be helpful in the instant case. See National Communications Ass'n., Inc. v. American Tel. and Tel. Co., 46 F.3d 220, 223 (2d Cir. 1995). The court finds the instant case distinguishable from Bernhardt, and finds no need for the application of the primary jurisdiction doctrine here. Neither does this issue provide a federal question for the court to retain jurisdiction over this case.

#### E. Federal Officer Jurisdiction

The Abbott defendants' final argument is that the State's claims are, in actuality, claims against persons acting under the direction of a federal officer. An action against "any person . . . acting under [a federal] officer" may be removed to federal court. 28 U.S.C. § 1442(a). Defendants argue that because the pharmaceutical industry is tightly regulated and closely supervised by the federal government, the defendants should be deemed by the court to be "acting under" federal officers for

removal purposes. Defendants point to Ryan v. Dow Chem. Co., 781 F. Supp. 934, 947 (E.D.N.Y. 1992), which they state stands for the proposition that "detailed regulations" are the equivalent of the direction of a federal officer. However, the actual holding was that "the mere fact that a corporation participates in a regulated industry is insufficient to support removal absent a showing that the particular conduct being sued upon is closely linked to detailed and specific regulations." Ryan, 781 F. Supp. at 947. Defendants further point to several cases which they assert show that courts "have thus upheld removal of actions against many heavily regulated industries whose practices are closely supervised by the federal government." Abbott Defendants' Memo in Opposition, p. 13.

The Eleventh Circuit recognizes a two-part test in determining whether section 1442(a) removal is proper in a given situation. See Magnin v. Teledyne Continental Motors, 91 F.3d 1424, 1427 (11<sup>th</sup> Cir. 1996). First, the defendant must rely upon a defense that arises out of its duty to enforce federal law; second, the defendant must establish a causal connection between its actions under asserted official authority and the claims against it. See id.; see also Pack v. AC and S, Inc., 838 F. Supp. 1099, 1101 (D. Md. 1993). The court notes the holding of the Brenizer court, which dealt with this same argument, noting that "it is clear to the court that § 1442(a) has no application

to the present situation. The court has failed to uncover any authority at all that stands for the proposition that a private company is permitted to remove any state court action against it solely by virtue of the fact that it participates in an industry that is heavily regulated." Brenizer, slip op. at 21-22. In fact, such a proposition would fly in the face of the principle that federal courts are courts of limited jurisdiction.

With regard to the cases cited by defendants, the court notes that Abbott apparently made the exact same argument and cited the exact same cases in the Brenizer case. See Brenizer, slip op. at 21-22 ("Defendants cite a number of cases that they allege support the proposition that '[c]ourts have . . . upheld removal of actions against many heavily regulated industries whose practices are closely supervised by the federal government.' However, a close reading of the five cases cited by the defendants reveals that there are a number of distinctions between those cases and the case at bar."). The court agrees with the Brenizer court's analysis of those cases, and finds that they can also be distinguished from the instant case. See Brenizer, slip op. at 22 (discussing cases). Upon review of the record and the applicable case law, the court finds that

defendants have not carried their burden in demonstrating the propriety of removal under 28 U.S.C. § 1442(a).<sup>3</sup>

### III. Conclusion

Accordingly, the court finds that this action was removed improvidently and without jurisdiction; plaintiff's motion to remand (doc. # 4) is GRANTED, and the court REMANDS this action to the Circuit Court of McDowell County, West Virginia.

Plaintiff's motion for attorney fees is DENIED; it is apparent that defendants have removed all similar lawsuits against them in other states, relying on similar arguments, and the court, within its discretion, finds an award of attorney fees in this case unnecessary.

Plaintiff's motion for leave to file a memorandum in excess of twenty pages (doc. # 13) is GRANTED, pursuant to Local Rule of Civil Procedure 4.01. Further, Abbott's motion to strike the notice to counsel of failure to answer within the appropriate time frame (doc. # 25), is GRANTED, for the reasons set forth in the motion, and which are known to the court.

---

<sup>3</sup> Plaintiff also argues that the original notice of removal did not include the concept of federal officer jurisdiction, and that defendants have not filed a motion to amend that notice. However, given the court's ruling on the merits of this claim, it is not necessary to address these arguments.

The Clerk is directed to send certified copies of this Order to all counsel of record and to the Clerk of the Circuit Court of McDowell County, West Virginia.

It is SO ORDERED this 14<sup>th</sup> day of March, 2002.

ENTER:

David A. Faber  
David A. Faber  
United States District Judge